

Criminal Justice Planning Agency

2012 Annual Report

Northern Marianas Commonwealth Council

For the improvement of the Criminal Justice System



Criminal Justice Planning Agency

Criminal Justice Statistical Analysis Center

Office of the Governor

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The Criminal Justice Planning Agency office was created to function as the staff of the Northern Marianas Council for the Improvement of the Criminal Justice System, also known as the "Supervisory Council" the Supervisory Council was established through an Executive Order #16 for the sole purpose for "improvement of the Criminal Justice System" in the Commonwealth of the Northern Mariana Islands. The Criminal Justice Planning Agency also serves as the State Administrating Agency (SAA) for the U.S. Department of Justice Grant Programs for the Commonwealth of the Northern Mariana Islands under the jurisdiction of the Governor.

To the Governor, Speaker of the House of Representatives, the President of the Senate and the Public:

Pursuant to the Executive Order No. 2006-005, July 26, 2006 (amending Executive Order 16, March 28, 1980 and Executive Order No. 6, July 10, 1978) and Public Law 11-47 (repealing Executive Order 94-3 303(a), I am please to transmit the Northern Marianas Council for the Improvement of the Criminal Justice System of the Criminal Justice Planning Agency Annual Report for Calendar Year 2012. Other studies, evaluations, crime data analysis and reports are also periodically submitted to the Governor and/or Legislature upon request or as may be deemed appropriate by the Council.

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SECTION 1. Introduction and Brief History

The Criminal Justice Planning Agency (CJPA) was established in 1980 under the Office of the Governor through Executive Order No. 16 (Appendix A), which created the Northern Marianas Commonwealth Council for the Improvement of the Criminal Justice System. On August 23, 1995 the Office of the Criminal Justice Planning Agency was moved and placed under the jurisdiction of the Department of Public Safety (DPS) for the purposes of coordination and administration of resources made available to law enforcement. Three years later on November 20, 1998 in pursuant of Public Law 11-47 (Appendix B), CJPA was transferred back under the Office of the Governor up until the present. The Criminal Justice Planning Agency was established as the staff of the Supervisory Council, to function in a manner consistent with the Constitution and Laws of the Commonwealth and tasked to comply with the Federal Omnibus Crime Control and Safety Street Act of 1968, as amended, and the Juvenile Justice and Delinquency Prevention Act of 1974, as amended and other related Federal Laws.

The Northern Marianas Commonwealth Council for the Improvement of the Criminal Justice System, also known as the CJPA Supervisory Council, serves as the "Supervisory Body" for the administration of the U.S. Department of Justice (DOJ) grant programs for the CNMI and as a mechanism for cooperative action among the various law enforcement and criminal justice agencies and related community programs in the CNMI. On July 26, 2006, Governor Benigno R. Fitial through Executive Order (EO) # 16: 2006-005, (Appendix C) ordered to reduce members of the Supervisory Council from the sixteen (16) to nine (9) members. The current composition of the Council members include four (4) ex-officio and five (5) citizen members, who are all appointed by the Governor (Appendix B). In addition, the Executive Order further ordered the status of the CJPA Youth Advisory Council (YAC), also known as the State Advisory Group (SAG) as a mandatory "Advisory Body" under funds made available by the U.S. Department of Justice, Office of Juvenile Justice and Delinquency Prevention (OJJDP). The YAC is a 16 member Council selected based on the OJJDP requirements, operated through a bylaw and are officially appointed by the Governor. A Youth Advisory Council sixteen (16) members are listed in Appendix B.

The Northern Marianas Supervisory Council and the Criminal Justice Planning Agency was tasked with additional critical role when Governor, Juan N. Babauta signed CNMI Public Law (PL) No. 13-53 (Appendix F) on May 20, 2003 known as "Criminal Justice Information Act", the

Act that established a comprehensive and coordinated information system to collect criminal justice information, maintain it securely and disseminate it and for other purposes. In addition, PL #13-53 further mandates CJPA to be the expenditure authority of such funds through consultation with the Supervisory Council.

Mission

The mission of the Northern Marianas Commonwealth Council for the Improvement of the Criminal Justice System is to provide a safe environment and to protect the lives of the people of the Commonwealth of the Northern Mariana Islands through pursuant of Executive Order No. 16 & Public Law No. 13-53.

Goals and Objectives

The Criminal Justice Planning Agency is committed to provide service to the public and community programs by securing federal funds on critical criminal justice needs under the direction of the Governor, Supervisory Council and Youth Advisory Council. The CJPA currently function in a manner to achieve these two broad goals:

- 1. To successfully administer federal programs relating to the CNMI criminal justices system by preparing and developing annual State Plan application for federal funds that will benefit the CNMI criminal justice system and monitoring and evaluating criminal justices programs and projects funded under CJPA administering programs.
- 2. To collect, analyze and report criminal justice statistical data within the CNMI by collecting criminal justice statistics required by the grantor agencies; analyzing and reporting criminal justice statistics that will benefit the CNMI government, private sector, community as well as the federal grantor agencies; automating the criminal justice system within the CNMI; and disseminating criminal justice information through various methods, such as Annual Crime Report, Bureau of Justice Statistics and CJPA-Statistical Analysis Center website.

In addition, CJPA has long-term and short-term goals and objectives. The goals outlined in the Executive Order No. 16 are primarily long-term and permanent goals and objectives of CJPA. They include the following:

- 1. To serve as the State Criminal Justice Planning Agency of the Commonwealth of the Northern Mariana Islands under the supervision of the Council and subject to the jurisdiction of the Governor.
- 2. To function in a manner consistent with the Constitution and laws of the Commonwealth and pursuant to the Federal Omnibus Crime Control and Safe Streets Act of 1968, as amended, and the Juvenile Justice & Delinquency Prevention Act of 1974, as amended, and other related federal laws.
- To advise and assist the Governor in developing policies, plans, programs, and budgets for improving the coordination, administration and effectiveness of the criminal justice system in the Commonwealth.
- 4. To prepare a Commonwealth comprehensive criminal justice plan and related grant applications on behalf of the Governor. Such plan, and any substantial modification thereof, shall be submitted to the Council for approval. Upon approval by the Council, such plan shall be submitted to the Governor who shall submit it to the Commonwealth Legislature for its advisory review of the goals, priorities and policies contained therein. Such plan shall be periodically updated, shall be based on an analysis of the Commonwealth criminal justice needs and problems, and shall conform to the Commonwealth and federal regulations.
- 5. To establish goals, priorities and standards for the reduction of crime and the improvement of the administration of justice in the Commonwealth.
- 6. To recommend legislation to the Governor and the Legislature relating to criminal justice.
- 7. To encourage comprehensive justice planning efforts.
- 8. To monitor, evaluate and coordinate programs and projects, funded in whole or in part by the Commonwealth Government, aimed at reducing crime and juvenile delinquency and improving the administration of justice.
- 9. To cooperate with and render technical assistance to Commonwealth public or private agencies relating to the criminal justice system.
- 10. To apply for, contract, receive, and expend for its purposes any appropriations or grants from the Commonwealth, the Federal Government, or any other source, public or private, in accordance with the appropriate process.
- 11. To have the authority to collect from any Commonwealth department, agency, instrumentality, office or other entity, information data, reports, statistics or such other material which is necessary to carry out the Council's or the Agency's functions.

12. To perform such other duties or functions as may be required by or delegated by the Council to carry out the purpose of this order.

SECTION 2. An Overview of the Year

Despite all the challenges in calendar year 2012, the Criminal Justice Planning Agency remained committed to continue and effectively provide necessary services to the public and eligible community programs by securing federal funds on critical law enforcement and criminal justice needs under the direction of the Governor, the Supervisory Council and the Youth Advisory Council.

The Governor's Office through the Northern Marianas Criminal Justice Planning Agency is recognized by the Office of Justice Programs (OJP) and Office of Violence Against Women (OVW), U.S. Department of Justice (DOJ) as the Designated State Administering Agency (DSAA) for CNMI for Grant Programs that are individually listed in this report (Organizational Chart Appendix H).

Assessment and evaluate of successful program implementation and improve communication with all partners, including the Office of Justice Programs continued to be one of the primary focuses of the Criminal Justice Planning Agency every year. CJPA's on-going effort to seek efficiency in services and ensuring clarity and commitment in all level of programmatic responsibilities and assignments is always a step for improvement.

The Criminal Justice Planning Agency will continue to focus on:

- Assess and Maintaining a Strong Communication Strategies with U.S. Department of Justice (DOJ), Office of Justice Programs (OJP), Office of Violence Against Women (OVW) and Office of the Chief Financial Officer (OCFO);
- Re-assess and Maintain the following CJPA values:
 - o Effective Program and Financial Management;
 - o Compliances;
 - Effective Program Services and Support;
 - o Duties and Responsibilities.
- Strong Internal Management and Operation, Financial Management;
- Strong Support and Increase Participation in Sub-Grantees Activities;
- Strong Participation and Increase Support for Youth Advisory Council (YAC) and Supervisory Council;
- Strong Support for Criminal Justice Information System (CJIS) Network;
- Increase Participation in Local and Regional Law-enforcement and Criminal Justice Agencies Activities, Conferences, Seminars, etc.

In fact, the Criminal Justice Planning Agency through mandates presents a brief summary of favorable and outstanding achievements in the "Accomplishment" section of the report below.

<u>ACCOMPLISHMENTS</u>

In addition to daily management and regular operation, the Staff at CJPA's hereby submits the following brief summary of accomplishments pursuant to Executive Order (EO). Collectively, CJPA Staff strives to continue improve its services and responsiveness to partners and stakeholders needs in CNMI.

- CJPA have successfully met all mandatory program requirements for all DOJ, OJP and OVW Grant Programs, including receiving conditional clearance from the U.S. DOJ Office of the Chief Financial Officer;
- CJPA have provided set aside funding and unlimited support and resources for the CJIS Network and all its members in their effort to support improvements and related activities of their data base management system;
- 3. CJPA have provided unlimited amount of support for each and every sub-grant programs on the daily basis, including conducting Technical Assistant (TA) Workshops for each of the island of Tinian, Saipan and Rota; These TAs were conducted to assist sub-grantees in managing their programs to meet their purposes and specifically according to guidelines of funds set forth.
- 4. CJPA have requested the Supervisory Council and Youth Advisory Council to revisit various Task Forces that were established under compliance conditions of funds. CJPA have met, discussed and successfully revived efforts to Domestic Violence Task Force and Juvenile Justice Task Force.
- 5. CJPA staff have actively participated in professional development workshops, training, conferences and seminars funded and recommended by the Office of Justice Programs, Office of Violence Against Women and the Office of Chief Financial Officer of the U.S. Department of Justice;
- 6. CJPA staff have participated in meetings, seminars, workshops supported by Affiliated and Recognized Association and Organization of DOJ;
- 7. CJPA has been actively involved in the National Criminal Justice Association (NCJA).

ONGOING PROJECT AND ACTIVITIES

- CJPA will continue to successfully submit all mandatory program reports and financial documentation required for compliance of all current U.S. Department of Justice Grant Programs;
- CJPA will continue to provide full support, provide available resources to all members of the CJIA, especially the core groups of law enforcement and criminal justice agencies identified by the CJIS Network, including active role in meetings and functions of CJIS;
- 3. CJPA will continue to provide unlimited amount of support for each and every sub-grant programs on the daily basis, including conducting Technical Assistant (TA) Workshops for each of the island of Tinian, Saipan and Rota as long as necessary;

4. CJPA will continue the effort to meet and assist Domestic Violence Task Force and Juvenile Justice Task Force, including the revisit of the Drug Task Force;

CJPA, THE STATE ADMINISTERING AGENCY

In addition to "work during the 2012 calendar year" and the continuation of many ongoing activities mentioned above, CJPA through the U.S. Department of Justice, Office of Justice Programs, have secured all appropriate requirements for the Commonwealth of the Northern Mariana Islands eligibility to statutory appropriations from the U.S. Congress annually. These DOJ block and formula grant programs has provided great tools to support the effort of local law enforcement, criminal justice agencies and other eligible community based programs and local initiatives.

These U.S. Department of Justice, Office of Justice Programs includes the Edward Byrne Memorial Justice Assistance Grant (JAG), the Project Safe Neighborhood (PSN), the Office of Juvenile Justice and Delinquency Prevention (OJJDP) Title II Formula Grant, the Title V Prevention Program and the Juvenile Accountability Block Grant, the Victims of Crime Act (VOCA) Assistance Formula Program and the Violence Against Women Act (VAWA) Formula Grant Program, including the Safe Havens: Supervised Visitation and Safe Exchange discretionary grant award from the Office of Violence Against Women (OVW).

2012 Highlights

OJJDP

January 2012, CJPA helped Tinian High School bring over 30 youth from Tinian to Saipan for the Marianas interscholastic goodwill games between Saipan, Tinian, Rota, and Guam.

February 2012, The National Criminal Justice Association (NCJA) sent a representative to conduct a Technical Assistance training on Saipan to CJPA and the CJPA Supervisory Council. The training consisted of State strategic planning development and priority settings as well as improvements to the Criminal Justice Information System.

At the request of the CNMI and Guam, OJJDP sent a trainer for a State Advisory Group Training on Guam for the CNMI Youth Advisory Council together with Guam State Advisory Group. This Technical Assistance was provided by OJJDP for the assistance to the territories to develop their strategic plans and to comply with the core requirements of the JJDP Act.

March 2012, CJPA provided funding assistance to the Tinian Juvenile Police Unit to be able to upgrade their facility for Tinian DPS Juvenile Police Unit office to come into compliance with the core requirements of the JJDP Act.

April 2012, CJPA helped to send Division of Youth Services personnel together with youth participants to be able to participate and represent the CNMI in the Youth for Youth conference held in Guam. This conference is put together by the youth for the youth of the Marianas to discuss youth and juvenile justice issues.

June 2012, CJPA provided funding to send counselors and administrators from San Vicente Elementary School and WSR Elementary School to Minneapolis to receive training in regards to dealing with children in relation to substance abuse and delinquency prevention.

Justice Assistance Grant (JAG):

The JAG program was able to send Joseph James Camacho for judges training under the Superior Court Training and Technical Assistance. Superior Court retained the FTE for the Chief Marshal and Office of Adult Probation Two FTE's for Probation's administrative support staff. The Family Court Client Services procured a one year contract with Linda O. Graf, a certified Family Therapist with extensive background in counseling and mediations. The contract with Ms. Graf enable for the completion of a court connected educational curriculum to teach parents about the underlying effects on children when parents separate. With the limited funds and the yearly decline of the Justice Assistance Grants, the JAG program was still able to assist Department of Public Safety, Division of Customs, Office of the Attorney General, Board of Parole, Superior Court and NMI Crime Stoppers in supporting their operations, ranging from repairs and maintenance, communications, supplies office/operations, advertising, fuel and lubrication, and medical dog treatment.

SECTION 3. U.S. Department of Justice Grant Programs Administered by CJPA in 2012, including CNMI Agencies and Programs funded



Edward J. Byrne Memorial Justice Assistance Grant (JAG)

Proposed as a mechanism to streamline justice funding and grant administration, the Edward J. Byrne Memorial Justice Assistance Grant Program allows states, tribes, and local governments to support a broad range of activities to prevent and control crime based on their own local needs and conditions.

The JAG purpose areas are:

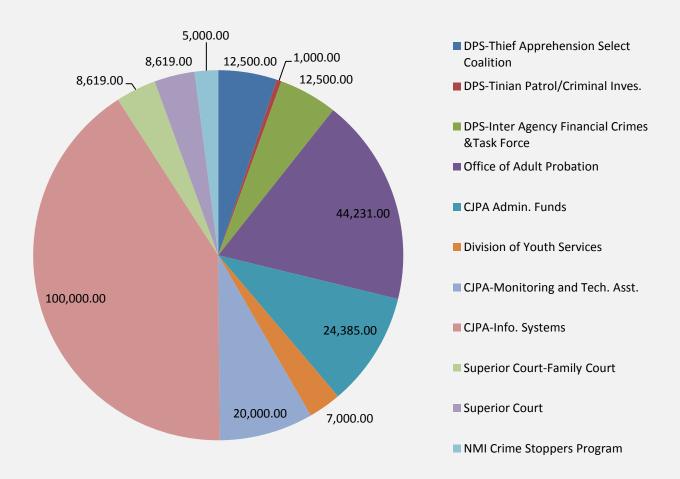
- Law Enforcement Programs;
- Prosecution and Court Programs;
- Prevention and Education Programs;
- Corrections and Community Corrections Programs;
- Drug Treatment Programs;
- Planning, Evaluation, Technology Improvement Programs;
- Crime victim and witness programs (other than compensation).

Funds under JAG program may be used to support the hiring, training, and employing of additional law enforcement officers and necessary support personnel on a continuing basis. Furthermore, funds can be used to procure equipment, technology, and other material directly related to basic law enforcement functions, as well as establishing crime prevention programs involving cooperation between community residents and law enforcement personnel to control, detect, or investigate crime or to prosecute criminals. Table 1 outlined all the agencies and programs supported by FY 2012 JAG funds in the CNMI.

Table 1: CNMI Programs and Projects Supported by FY 2012 JAG

Department/Agency	Program/Project	Amount Awarded
Department of Public Safety (DPS)	Thief Apprehension Select Coalition	\$12,500.00
Department of Public Safety	Tinian Patrol/Criminal Investigations	\$1,000.00
Department of Public Safety	Inter Agency Financial Crimes &	\$12,500.00
	Drug Task Force	
Office of Adult Probation	Home Front Security	\$44,231.00
Criminal Justice Planning Agency	Admin Funds (10%)	\$24,385.00
(CJPA)		
Division of Youth Services	Juvenile Justice Info. Systems	\$7,000.00
(DYS)		
Criminal Justice Planning Agency	Monitoring and Tech. Asst.	\$20,000.00
Criminal Justice Planning Agency	Criminal Justice Info. Systems	\$100,000.00
Superior Court –Family Court	Client Services	\$8,619.00
Superior Court	Training and Tech. Asst.	\$8,619.00
	NMI Crime Stoppers Program	\$5,000.00

Total: \$243,854.00





Juvenile Justice and Delinquency Prevention Grant Program

The Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention Grants are statutory funding made available to specifically support programs that addresses Youth Development, Juvenile Justice System Improvements, and Juvenile Delinquency Prevention. The Commonwealth of the Northern Mariana Islands receives funds from the following OJJDP grant program: 1) *Title II Formula Grant* and 2) *Juvenile Accountability Block Grant* (JABG). The purpose OJJDP grant programs is to provide support for "at-risk" youth as well as for youths who come in contact with the Juvenile Justice System.

OJJDP Support Programs or Projects such as:

- Community service, anti-drug abuse projects & activities, outward bound type projects, teen centers (in areas of special need), outreach, survival education, counseling, and other activities which foster the above characteristics;
- Other programs and projects that promote participation in organized activities, better self- image and self-esteem, and programs that instill community involvement and a sense of belonging which recreational activities may be a significant part of the overall program;
- In addition to prevention programs, OJJDP funds may be used for Juvenile Justice System improvement programs and others such as alternatives to detention, rehabilitative services, or counseling services.

Title II Formula Grant:

Also known as Title II, funds under this category of the Juvenile Justice and Delinquency Prevention Program are made available to support efforts that assure compliance of the four core requirements of JJDP Act of 2002. Beyond the four core requirements, these funds can also be used for services targeted at juvenile delinquency prevention through education, training, recreation and other rehabilitative services. Table 2a below shows amounts awarded to each program by island for 2012.

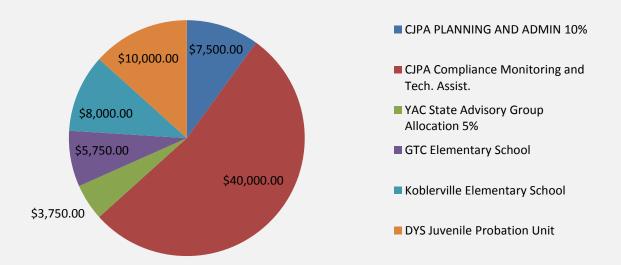
JJDP Act Four Core Requirements:

- 1) Deinstitutionalization of Status Offenders;
- 2) Sight and Sound Separation between juveniles and adult inmates;
- 3) Complete Jail Removal of juveniles from adult jails and lockups; and
- 4) Disproportionate Minority Contact.

Table 2a: CNMI Programs and Projects Supported by FY 2012 Title II

Department/Agency	Program/Project	Amount Awarded
Criminal Justice Planning Agency	CJPA Compliance Monitoring &	\$40,000.00
(CJPA)	Tech. Asst.	
Division of Youth Services	Juvenile Probation Unit	\$10,000.00
Koblerville Elementary School	Mountain Biking Program	\$8,000.00
GTC Elementary School	Counselor's Training	\$5,750.00
Youth Advisory Council (YAC)	State Advisory Group Allocation 5%	\$3,750.00
Criminal Justice Planning Agency	Planning and Admin.	\$7,500.00

Total: \$75,000.00



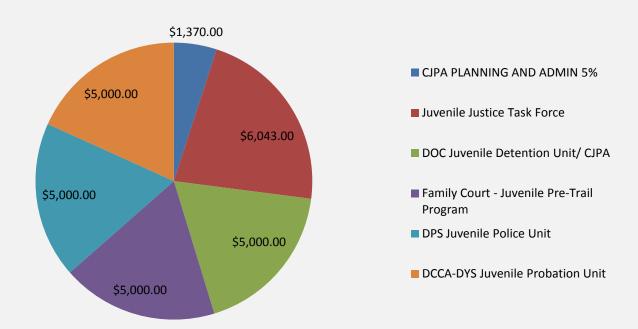
Juvenile Accountability Block Grant:

The Juvenile Accountability Block Grant (JABG) is made available to fund activities, programs and services for the juvenile justice system. These activities and programs includes; 1) Building, expanding or operating the juvenile and corrections facilities; 2) Developing and administering accountability-based sanctions for Juvenile Offenders; 3) Hiring additional juvenile judges, probation officers and court-appointed defenders, and funding of the juvenile justices system; 4) Hiring additional prosecutors to increase prosecutions of cases involving violent juvenile offenders and to reduce case backlog; 5) Providing funding to enable prosecutors to address more effectively drug, gang and youth violence and more. Table 2c below outlined how these funds were awarded in FY 2012.

Table 2c: CNMI Programs and Projects Supported by FY 2012 JABG

Department/Agency	Program/Project	Amount Awarded
Division of Youth Services	Juvenile Probation Unit	\$5,000.00
Department of Corrections	Juvenile Detention Unit	\$5,000.00
Superior Court - Family Court	Juvenile Pre-Trial Program	\$5,000.00
Department of Public Safety	Juvenile Police Unit	\$5,000.00
(DPS)		
CJPA - YAC	Juvenile Justice Task Force	\$6,043.00
Criminal Justice Planning Agency	Planning and Admin.	\$1,370.00

Total: \$27,413.00





Victims of Crimes Act (VOCA)

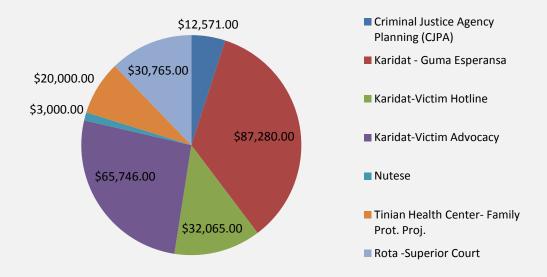
Established in 1984, the VOCA, Office for Victims of Crime (OVC) oversee diverse programs that benefit victims of crime. OVC is one of five bureaus and four offices with grant-making authority within the Office of Justice Programs of the Department of Justice. OVC provides funding to state and territory victim assistance and compensation programs the lifeline services that help victims to heal. Furthermore, funds made available through VOCA is designed to provide direct services to victims of child abuse, domestic violence, sexual assaults, survivors of homicide and other crime victims.

OVC supports <u>trainings</u> designed to educate criminal justice and allied professionals regarding the rights and needs of crime victims.

Table 4: CNMI Programs and Projects Supported by FY 2012 VOCA

Department/Agency	Program/Project	Amount Awarded
Criminal Justice Agency Planning	Planning and Admin.	\$12,571.00
(CJPA)		
Karidat	Guma Esperansa	\$87,280.00
Karidat	Victim Hotline	\$32,065.00
Karidat	Victim Advocacy	\$65,746.00
NUTESE	NUTESE	\$3,000.00
Tinian Health Center	Family Protection Project	\$20,000.00
Rota -Superior Court	Family Court	\$30,765.00

Total: \$251.427.00



OFFICE ON VIOLENCE AGAINST WOMEN

Violence Against Women Act (VAWA)

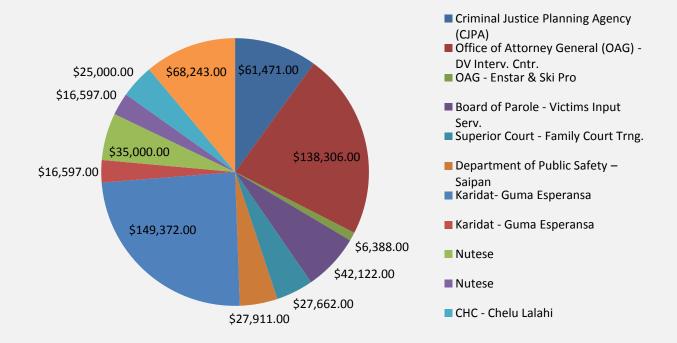
The Office on Violence Against Women (OVW), a component of the U.S. Department of Justice, provides national leadership in developing the nation's capacity to reduce violence against women through the implementation of the Services, Training, Officers, Prosecutors (STOP), Violence Against Women Act. Established by legislation, funds through VAWA formula grant, are made available to support effort in developing programs, policies, and practices aimed at ending domestic violence, dating violence, sexual assault, and stalking in state, local, and tribal partnerships among police, prosecutors, victim advocates, health care providers, faith leaders, and others.

Each year the STOP, VAWA Grants Award must allocate at least 25 percent to police, at least 25 percent to prosecution, at least five percent to local courts including juvenile courts, and at least 30 percent to nonprofit, nongovernmental victim services providers. This is federal regulation that applies to the states. The states may not redistribute or transfer these allocations to another area.

Table 5: CNMI Programs and Projects Supported by FY 2012 VAWA

Department/Agency	Program/Project	Amount Awarded
Criminal Justice Planning Agency (CJPA)	Planning and Admin.	\$61,471.00
Office of Attorney General's	Domestic Violence Intervention	\$ 138,306.00
(OAG)	Center	
OAG	Enstar & SkiPro	\$6,388.00
Board of Parole	Victims Input Services	\$42,122.00
Superior Court	Family Court Training and Support Program	\$27,662.00
Department of Public Safety – Saipan	Domestic Violence Unit	\$27,911.00
Karidat	Guma Esperansa'	\$149,372.00
Karidat	Guma Esperansa'	\$16,597.00
NUTESE	NUTESE	\$35,000.00
NUTESE	NUTESE	\$16,597.00
CHC	Chechu Lalahi	\$25,000.00
Office of Adult Probation	Victims First in Probation	\$68,243.00

Total: \$614,669.00



Sexual Assault Services Program Formula Grant (SASP)

The <u>Sexual Assault Services Program (SASP)</u>, created by the Violence Against Women Act of 2005, is the first federal funding stream solely dedicated to the provision of direct intervention and related assistance for victims of sexual assault. The SASP encompasses four different funding streams for States and Territories, Tribes, State Sexual Assault Coalitions, Tribal Coalitions and culturally specific organizations.

Overall, the purpose of SASP is to provide intervention, advocacy, accompaniment, support services, and related assistance for adult, youth, and child victims of sexual assault, family and household members of victims, and those collaterally affected by the sexual assault.

Department/Agency	Program/Project	Amount Awarded
Criminal Justice Agency	Planning and Admin.	\$ 961.00
NUTESE	NUTESE	\$18,268.00

Total \$19,229.00

